



LEGISLATIVE POLICY STATEMENT



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OVERVIEW

The Town of Frisco's Legislative Policy Statement identifies general legislative issues of interest to the Town along with the Town's policy principles on these issues. The following policy statements are necessarily broad and are not all-inclusive. Town Council and Staff will utilize the Legislative Policy Statement as a guiding document when reviewing and analyzing bills that have an impact on the Town's interests. This Legislative Policy Statement provides a reference tool for elected officials to use when considering legislation that may impact the Town of Frisco.

LEGISLATIVE ADVOCACY PROCEDURES

Legislative advocacy procedures are included in the Town of Frisco Legislative Policy Statement to provide clear direction and guidance to elected officials and Staff who will be engaged in the legislative tracking and advocacy process to ensure that their actions and statements reflect the Town's objectives and priorities. Advocacy procedures ensure that advocacy actions will be administered consistently with the Town's identified positions.

Typical advocacy positions include:

- Support - legislation that advances the Town's goals and priorities.
- Oppose – legislation that could negatively impact the Town or does not advance the Town's goals and priorities.
- Monitor – legislation of interest that could positively or negatively impact the City, but requires additional review before a position is taken.

Town Staff and elected officials will utilize the following procedures when engaging in legislative advocacy:

1. The Town Manager, or designee, shall track legislation and identify positions on legislative matters that align with the Town's current approved Legislative Policy Statement, and are likely to have a significant impact on the Town.
2. The Town Manager, or designee, will consider positions and analysis completed by Town Staff, local government/professional associations, and the Colorado Municipal League when determining the Town's advocacy positions.
3. The Mayor, or Mayor Pro Tem, and the Town Manager, or designee, shall determine appropriate advocacy actions, and review all requests for advocacy on legislative issues, to most efficiently and effectively advance the Town's stated goals and priorities.
6. When an advocacy letter or email pursuant to this policy statement is sent to the Colorado General Assembly or the United States Congress, Town Council Members shall be included as a copy "cc" on the letter.
7. When a member of Town Council or Staff testifies pursuant to this policy statement before the Colorado General Assembly or the United States Congress on behalf of the City, Town Council Members shall be notified as soon as possible.
8. The Town Manager may issue a letter of concern or interest without taking a formal position on a piece of legislation. The Town Manager's Office is responsible for drafting and issuing

letters of concern. When feasible and time permitting, the Town Manager shall notify the Town Council of letter of concern or interest prior to transmittal.

9. The Town Manager, or designee, will provide updates to Town Council summarizing legislative issues and those matters on which the Town has a stated position.

INDIVIDUAL ADVOCACY & PERSONAL VIEWS

These procedures do not limit and are not intended to abridge Town Staff's and elected officials' federal and state Constitutional rights and the ability to express personal opinions on legislative affairs. When expressing personal opinions, Town Staff and elected officials must communicate that the personal opinion is not issued in an official capacity or on behalf of the Town of Frisco or the Town Council.

TOWN OF FRISCO STRATEGIC PLAN

The Strategic Plan identifies the Town's underlying principles on which decisions are based and includes goals to be achieved. Each goal is further defined by a set of objectives and short-term actions to be taken to achieve the associated goal. The Strategic Plan reinforces long-term planning for both day- to-day operations and services, and long-term investment projects such as road construction and water distribution. As a statement of Town Council's goals and vision for the Town, the Strategic Plan helps Staff successfully plan Town projects and budgets to achieve this vision and associated goals. Accordingly, the Town of Frisco Legislative Policy Statement is intended to be consistent with and support Town Council's Strategic Plan goals and objectives. Therefore, the Town of Frisco:

- Supports legislation that is consistent with and supports the achievement of the Town's Strategic Plan goals and objectives.
- Opposes legislation that is counter to or prevents the achievement of the Town's Strategic Plan goals and objectives.

A summary of the major goals and corresponding objectives are identified in the [Town Council Strategic Plan](#).

POLICY PRINCIPLES

CHILDCARE

Early childhood education is a pressing issue that has the potential of providing infrastructure for or holding back a thriving economy. When parents who want to work can't fully participate, we hurt ourselves. Childcare is difficult to find, especially infant care, forcing many families to use less desirable care, work less, delay returning to work, or leave the community. Childcare is expensive, often costing a family more than housing. The rising cost of childcare has dampened women's employment by 13 % for those with children under age 5. Childcare is a 3-legged stool: a functioning system that supports families and children requires investing in affordability, accessibility and high quality. If a childcare proposal focuses only on bolstering one leg, the others will grow weaker under the pressure. More childcare spots won't necessarily mean parents can afford them. More money for parents won't help address quality or access.

Therefore, the Town of Frisco supports:

- Early childhood education that addresses high quality, access, and affordability.
- Tuition assistance to families, based upon income criteria (up to 180% AMI).
- Grant funding to early childhood education facilities for teacher education, capital projects, and other one-time expenses.
- Paid Family Leave that benefits children, families, and the community.
- Labor and workforce recognition and support for the needs of families with young children.
- Workforce development in early care and education field, including scholarships, training programs, and assessment and coaching support.

DESTINATION MANAGEMENT

As popularity and visitor numbers to Colorado mountain resorts continue to increase, communities must adapt to accommodating and welcoming more people while mitigating negative impacts on residents' quality of life and the surrounding natural resources.

Therefore, the Town of Frisco supports:

- Providing visitor services, amenities and information that supports local communities, community values and residents' quality of life.
- Partnership in the Colorado Tourism Office's Care for Colorado campaign.
- Opportunities for partnerships with state and federal land management agencies to manage public lands and visitor impacts.
- Efforts that enable National Forests to retain a portion of the fees paid by ski areas operating within their boundaries to invest in infrastructure and recreation management.
- Legislation that provides for management resources and funding for the Camp Hale National Monument, including wildfire mitigation, trailhead and parking management, search and rescue, trail development and use management.

ECONOMIC DEVELOPMENT

The Town of Frisco strives to develop and maintain a dynamic and diverse economy. Whether it is maintaining a healthy retail base, retaining and expanding targeted businesses and primary employers, or furthering affordable and workforce housing opportunities, the Town recognizes the importance of a healthy economic climate to the overall quality of life.

Therefore, the Town of Frisco supports:

- The development of a statewide economic development strategy that addresses issues of business climate and economic direction at the state level but seeks local input and respects local control of economic development.
- Legislation that provides for the protection of renter's rights through fair, transparent, and equitable leasing practices.

GENERAL FINANCE

While sales tax revenue comprises the primary funding source for general government services, the Town's wide variety of services are also funded through a balanced array of other taxes, user fees, and other financial resources. Consequently, the Town of Frisco is impacted by state and federal financial policies.

Therefore, the Town of Frisco supports:

- The continuation of existing local government financing methods and the addition of new methods for local governments to support the provision of municipal services to citizens.
- Equitable sharing with municipalities of existing and future state revenues derived from traditional state-collected, locally shared revenues, such as the cigarette tax, Highway Users Tax Fund, and lottery funds.
- Enabling legislation to allow municipalities increased local option taxation alternatives.
- Modifying TABOR to improve flexibility and restore the right of citizens to determine the local tax strategies that work best for them.
- Enabling local governments to work cooperatively to balance the impacts of growth between and among jurisdictions with the support of the State.

The Town of Frisco opposes:

- Tax reductions without specific revenue replacement provisions to allow government to adequately address short- and long-term responsibilities.
- State-granted exemptions or other state actions that erode municipal sales taxes, lodging taxes, marijuana taxes, property taxes, and other revenue sources unless the state provides adequate replacement revenues.

GOVERNMENTAL IMMUNITY

The Town of Frisco recognizes that the complexity and diversity of Town operations and services required to meet the needs of citizens may expose the Town, its officers, and its employees to liability for damage and injury. The Town strongly believes that public officers and employees need to be assured that municipal liability will not impair the lawful and proper provision of necessary services to the public.

Therefore, the Town of Frisco supports:

- Legislation that protects the interests of municipalities, their officers, and their employees in the lawful and proper performance of their duties and responsibilities.
- Legislation that discourages baseless and frivolous claims and demands made against municipalities, their officers, and their employees.
- The availability of public liability insurance at reasonable costs and the ability of municipalities to reduce these costs through self-insurance.

The Town of Frisco opposes:

- Opposes legislation that expands or increases municipal liability, or, conversely, further limits

municipal immunity.

HOME RULE AND LOCAL CONTROL

The Town of Frisco believes strongly in the principles of home rule authority and local control. Article XX of the Colorado Constitution grants home rule municipalities such as Frisco “the full right of self-government in local and municipal matters.” The Town of Frisco believes that home rule authority increases the effectiveness and efficiency of local government services, enhancing the quality of life in the community and the value provided to local taxpayers.

Therefore, the Town of Frisco supports:

- State legislators in upholding home rule authority and Colorado’s tradition of local control.
- Legislative efforts to strengthen home rule authority of municipal governments.

The Town of Frisco opposes:

- Legislation that attempts to weaken municipal home rule authority and flexibility.
- Legislation that mandates state intervention in matters of local concern, especially when that intervention unnecessarily or adversely affects the Town’s ability to manage these matters pursuant to its home rule authority.

HOUSING

The lack of available and attainable housing for employees in Colorado mountain resort communities has reached a crisis level which is directly impacting the provision of basic services as well as the ability to adequately staff and operate all businesses, from ski resort companies to locally based small businesses.

Therefore, the Town of Frisco supports:

- Increasing affordable housing availability through public/private efforts, increased financial assistance from the federal and state government, and preservation/revitalization of existing neighborhoods.
- The creation of a dedicated statewide fund for the development and preservation of workforce housing.
- Targeted legislation to provide increased financial resources for Colorado mountain communities to address housing needs.
- Legislation that would increase AMI thresholds for state and federal funding for local workforce housing purposes to 140% for rental housing and 160% for ownership housing (or higher).
- Legislation which would refer a constitutional amendment to Colorado voters to authorize Real Estate Transfer Tax (RETT) (known in Frisco as Real Estate Investment Fee, REIF)
- Affordable housing that provides residents with multi-modal access to school, work, retail, and community services.

The Town of Frisco opposes:

- Any effort to remove or restrict local government tools, such as deed restrictions or local funding measures, which promote and preserve affordable housing.

HUMAN RESOURCES

Employees are the Town of Frisco’s most important resource. The Town is an equal opportunity employer and works to ensure excellent and fair salaries and benefits for employees, along with growth and development opportunities.

Therefore, the Town of Frisco supports:

- The financial sustainability of the Fire and Police Pension Association (FPPA) pension plans.

The Town of Frisco opposes:

- Any legislation that interferes with a municipality's ability to determine the terms and conditions of municipal employment.
- Mandated benefit levels or funding standards for municipal employee pension plans, or other unreasonable burdens or restrictions in connection with the administration of municipal employee benefit plans.
- Legislation that reduces current state funding of death and disability benefits for emergency services personnel or legislation that shifts the funding of this State responsibility to local governments.

LAND USE, DEVELOPMENT, AND REVITALIZATION

The Town believes that local control with land use planning contributes greatly to the creation of a vibrant, inclusive, and engaged community and the overall quality of life in the Town of Frisco. In order for redevelopment and revitalization efforts to succeed, the Town feels very strongly that appropriate urban renewal tools need to be preserved and strengthened. Infrastructure requirements, transportation alternatives, environmental protection, social equity, climate policy and destination management increasingly demand regional solutions, especially in resort areas where there are many overlapping jurisdictions. In addition, it is recognized that federally managed public lands and outdoor recreation are significant contributors to the economy of Colorado's mountain towns.

Therefore, the Town of Frisco supports:

- Regional intergovernmental cooperation in coordinating land use, transportation, housing, and economic development.
- Local government control and opposes state or federal restrictions on the ability of local jurisdictions to determine and act in their best interest on local issues.
- Legislation that removes barriers to local land use planning and land development regulation.
- Conservation of open space, natural resource areas, agricultural lands and appropriate public access using incentive-based tools including, but not limited to conservation easements, clustered development, purchase of development rights (PDR), and transfer of development rights (TDR).
- Appropriate legislation and funding that encourages and facilitates historic preservation and rehabilitation.

The Town of Frisco opposes:

- Legislation that would inappropriately limit local government authority to impose growth impact fees.
- Legislation that would unreasonably restrict the use of tax increment financing or eminent domain for redevelopment projects.

PARKS & OPEN SPACE

As stated in the Town's Strategic Plan, Frisco works to maintain and develop "vibrant culture, arts, & recreation." Increasing and preserving open space is a high priority in the Town of Frisco. Open space, along with trails, contribute greatly to the quality of life in the Town of Frisco.

Therefore, the Town of Frisco supports:

- Efforts to renew the Colorado Lottery Division.
- Legislation that generally enables and empowers the use of conservation easements.
- Legislation that provides further incentives to preserve open space.
- Legislation that increases funding for development of trail systems and open space management.
- Recreation management focused on habitat preservation, user experience, diversity of travel and access opportunities, and the sustainable management of existing resources.
- Proactive forest management and wildfire mitigation which reduces threats from wildfire at the Wildland-Urban Interface and provides resources for wildland fire mitigation and management.

PUBLIC LANDS

The Town of Frisco is surrounded by public lands owned by the people of the United States, managed by the United States Forest Service. Town of Frisco residents and visitors use these areas in a number of ways, so effective management of these lands is critical to the well-being and quality of life in the Town of Frisco.

Therefore, the Town of Frisco supports:

- Legislation that increases resources available for management of these public lands.
- Legislation that allows jurisdictions adjacent to federal lands to collaboratively plan and manage public lands.
- Legislation that makes underutilized public lands available for transfer to local communities, only for public purposes of the community such as workforce housing, and public infrastructure and facilities.
- Adequate funding for Colorado Avalanche Information Center and overall adequate funding for Forest Service and emergency agencies enacting and removing fire fuels, load mitigation, campsite restoration and maintenance.

The Town of Frisco opposes:

- Transfer of public lands to private entities unless a locally public benefit is defined.

PUBLIC SAFETY

The Town of Frisco works diligently towards keeping citizens safe anywhere in the Town. The Town of Frisco recognizes the critical importance of maintaining public order, providing a safe environment, and protecting the lives and property of the citizens of Frisco. The role of the Police Department is to enforce the law in a fair and impartial manner, recognizing both the statutory and judicial limitations of police authority and the constitutional rights of all persons. The Summit Fire and EMS works to minimize injuries and property losses due to fire, to provide quality emergency medical care and transport services, and to provide other services including fire inspections and emergency preparedness planning. Finally, the Town of Frisco's Municipal Court enforces the Town's ordinances in an effective and judicious manner.

Therefore, the Town of Frisco supports:

- Legislation that provides resources and support to all victims of crimes, particularly violent crimes, to include domestic violence.
- Legislation that increases the safety of first responders, including funding for mental health services.
- Legislation that provides funding for public defender services.

- Legislation that assists in the development of interoperable communication systems for public safety.
- Funding for additional co-responders to work with the police in responding to community members experiencing mental health crisis.
- Safe schools that provide an environment where effective teaching and learning can take place so that the education goals of our local school district can be achieved.
- Legislation that strengthens the Town's ability to prohibit the use and sale of all fireworks, along with legislation that allows counties and fire districts to prohibit and otherwise control fireworks.

The Town of Frisco opposes:

- Legislation that inappropriately transfers immigration enforcement responsibilities from the federal government to local government and diverts local law enforcement resources from other priorities.
- Legislation that preempts the Town's ability to prosecute crimes locally, set appropriate bond terms and conditions, and order appropriate sentences.
- Legislation that limits the authority of municipalities to enforce their own ordinances in municipal courts.
- Imposition of state surcharges on municipal court fines for the purpose of funding state programs.
- Legislation that restricts the Town from adopting local strategies and regulations for safely addressing hazardous materials.
- Legislation that restricts the Town's ability to review and approve the location of facilities that use or store hazardous materials or hazardous waste.

STATE AND FEDERAL MANDATES

Programs and regulations mandated by the state or federal governments have the potential to adversely impact the financial resources of the Town of Frisco. If additional costs brought about by these mandated programs or regulations are not paid by the state or federal governments, they can have a direct negative impact on the Town budget.

Therefore, the Town of Frisco supports:

- The TABOR Constitutional requirement for the Colorado General Assembly to reimburse municipalities for the cost of state mandates and to make this requirement clear in state fiscal notes prepared for the General Assembly.

The Town of Frisco opposes:

- Unfunded state and federal mandates that impose unfair financial burdens on municipalities and their citizens.

SUSTAINABILITY

For the Town of Frisco, sustainability is a priority. The Town's Strategic Plan affirms that Frisco will strive to be a sustainable and inclusive Town. While sustainability includes economic, social, and environmental aspects, this section deals with the environmental facets; social and economic are addressed in other areas.

Colorado mountain communities are facing climate change impacts and extreme events including shortened ski seasons, significant flood events, increased wildfires, droughts, and bark beetle infestations. It is the intent of the Town to meet or exceed compliance with all applicable environmental laws and regulations. However, the Town does not support state or federal

programs that place a significant financial burden on municipalities.

Therefore, the Town of Frisco supports:

- Generally, the positions taken by Colorado Communities for Climate Action (CC4CA).
- State and federal policies and actions that will slow climate change and improve Colorado mountain towns' abilities to adapt to climate change impacts and mitigate economic and environmental threats exacerbated by climate change.
- Appropriate legislation and regulations that promote pollution prevention.
- The establishment of a statewide target for diversion of solid waste from landfills and the implementation of state programs to achieve that target.
- Legislation and reasonable regulations that provide incentives for green building and sustainable design.
- Legislation to reduce heat-trapping emissions and increase the Renewable Energy Standard.
- Energy conservation efforts and legislation that accelerates the development of clean economical energy resources and fuel-efficient technologies such as wind and solar energy, battery storage, building electrifications, waste to energy, fuel cells, and other appropriate and effective technologies.
- Reasonable legislation and regulations that increase the fuel efficiency of motor vehicles.
- Legislation that promotes electric vehicles and provides incentives for purchase of vehicles and charging stations.
- Legislation that limits liability for waste cleanup costs under federal law where the municipality demonstrates due care and absence of fault in connection with waste disposal at a site and provides an early and fair means of settlement for municipalities named as liable parties at waste cleanup sites.
- Funding for legislation that prepares, protects, and helps Coloradoans recover from the impacts of climate change, including wildfires, poor air quality, heat, floods, and other impacts.

The Town of Frisco opposes:

- Legislation or standards that weaken current air quality standards or regulations.
- Legislation that limits the ability of local government to regulate the activities of private waste or recycling collectors or to provide waste or recycling collection or processing services to citizens.

TAX

The Town of Frisco levies, administers, and collects its own sales, lodging, and real estate transfer taxes under its home rule authority. Sales tax revenue is the primary source of funding for Town of Frisco services and operations, comprising over two-thirds of general fund revenues. Appropriate actions at federal, state, and local levels must preserve or enhance this critical local revenue.

Therefore, the Town of Frisco supports:

- Legislation that maintains local control over the imposition, collection, and administration of tax.
- Legislation that allows state and local governments to require businesses to collect state and local sales tax on remote sales.
- Voluntary, cooperative efforts among Colorado municipalities to standardize sales tax practices and utilize technology for the convenience of taxpayers, the business community, and municipalities.

The Town of Frisco opposes:

- Legislation that preempts local authority to impose and collect taxes.
- Legislation that grants jurisdictions other than the state, cities, and counties the authority to impose sales taxes.

TELECOMMUNICATIONS

The Town of Frisco recognizes the importance of telecommunications services to economic development and the quality of life in the Town. The Town of Frisco supports increased competition in the cable and video market and has taken steps in preparation to work with companies who are interested in providing video service in our community. However, the Town's view is that statewide franchising should not override the Town's authority to ensure the best possible service to its citizens and to regulate the use of public right-of-way.

Therefore, the Town of Frisco supports:

- The retention of municipal franchising and regulatory authority over cable television systems.
- Legislation that preserves municipal control and autonomy over public rights-of-way and other assets, along with the right of local governments to receive fair and reasonable compensation for their use.
- The ability of municipalities to require "reasonable" build-out for potential new video providers per the Federal Communications Commission's executive order.

The Town of Frisco opposes:

- State or federal restrictions on municipal franchising, regulatory, and taxing authority over telecommunications systems.

TRANSPORTATION AND MOBILITY

Mobility is a key issue in sustaining mountain quality of life. The Town of Frisco believes the safe movement of goods and people is vital to the continued economic success of the State of Colorado and to the maintenance of the high quality of life that Coloradans enjoy. To preserve them, the state legislature must make significant investments to maintain and improve the state's transportation network including roads, bridges, and multimodal systems. The Town opposes efforts to pass along state roadway construction or maintenance responsibilities to local governments without increased and adequate funds to meet these additional responsibilities.

Therefore, the Town of Frisco supports:

- An equitable approach to transportation funding and revenue allocation among Front Range, Western Slope, and mountain communities.
- Expansion of transit opportunities for regional and local trips.
- Cooperative planning and funding flexibility of transportation solutions among federal, state, and local agencies that enhance multi-modal options, protect air quality, encourage responsible land use practices, preserve the environment and support economic viability.
- The current statewide representation on the Colorado Transportation Commission and opposes efforts to change the configuration of the Commission or bypass the Commission process.
- New revenue streams for state and regional multimodal transportation needs, including funding to support operations and maintenance, which also encourages accountability and the responsible use of new and existing revenues.
- Legislation and regulatory action that maintains or increases the level of funding provided

by the state or passed through the state by the federal government to transportation activities at the local level.

- Improvements to I-70 in the mountain corridor and priorities set forth by the I-70 Coalition.
- State and federal investments in addressing the bi-directional commute needs on the I-70.
- Our community's need for multimodal transportation by advocating for additional local transit services.
- Measures to improve safety for users of alternative modes, especially pedestrians and bicyclists.
- Funding for programs that provide transportation for access to jobs for low-income workers who cannot afford to live near where they work, and for safe routes to schools.
- Efforts to provide local governments with planning tools, technical assistance and the other resources necessary to prepare for new and emerging transportation technologies.

The Town of Frisco opposes:

- Legislation to transfer maintenance responsibility of state-owned roads to municipalities without adequate short and long-term funding to meet these additional responsibilities.

WATER RESOURCES AND TREATMENT

The Town of Frisco has invested substantial public funds into the creation and protection of an independent water supply. Frisco has an obligation to provide the highest quality water and services in a safe, financially sound, reliable, and environmentally respectful manner. The Town supports legislative measures to further this goal.

Therefore, the Town of Frisco supports:

- The right of local governments to file to acquire water rights for recreational in-channel diversions through the established water court process.
- Cooperative efforts to address long-term drought in the American West and related environmental impacts affecting mountain resort communities.
- The constitutional doctrine of prior appropriation, the constitutional priority given to domestic water use, the right to purchase and change the use of water rights within Colorado and supports legislation and policies to ensure fair treatment of all water rights holders.
- Water quality legislation that protects public health and safety, and results in appropriate, cost-effective water quality control regulations with measurable water quality benefits.
- Legislation that reasonably limits liability exposure of and protects investment in water operations.
- Legislation that protects water supplies from the environmental and operational impacts of aquatic nuisance species such as zebra mussels.
- Continued federal and state funding for water treatment infrastructure to reduce local costs and expedite construction of necessary treatment, distribution, and collection facilities to comply with federal and state mandates.
- Appropriate water conservation efforts and sustainable water resources management practices by all users.
- Sufficient appropriations and adequate fee-based revenue so that the state may continue administration of its water programs including federally mandated water and wastewater environmental regulatory programs, such as the Safe Drinking Water and Clean Water Acts delegated to the state to administer and can fund the protection of critical infrastructure through an equitable distribution of program costs between state general fund monies and user fees.

The Town of Frisco opposes:

- Attempts to redefine or reclassify recreational water rights as a second class right.

WORKERS' COMPENSATION

The Town of Frisco recognizes that the Colorado Workers' Compensation Act was developed as a no-fault system established "to assure the quick and efficient delivery of disability and medical benefits to injured workers at a reasonable cost to employers, without the necessity of any litigation, recognizing that the workers' compensation system in Colorado is based on a mutual renunciation of common law rights and defenses by employers and employees alike." The Town self-insures its Workers' Compensation program up to a certain limit and then purchases excess commercial insurance coverage to ensure the most cost effective, efficient delivery of these benefits to employees. In addition, the Town self-administers our Workers' Compensation program in order to provide individualized, one-on-one assistance to our injured employees. The Town is concerned about any legislation that will erode the ability of an employer to control their claim costs and inhibit an employer's ability to get competitive quotes from the market for quality insurance coverage.

Therefore, the Town of Frisco supports:

- Legislation that maintains the spirit of the Colorado Workers' Compensation Act, for the protection of both Colorado employers and employees.

The Town of Frisco opposes:

- Presumptive eligibility coverage within the law.
- Increased insurance premium costs to employers.
- Added administrative burdens or taxes to self-insurance programs.
- Legislation that promotes litigation.